# Table of Contents

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction</td>
<td>4</td>
</tr>
<tr>
<td>Release of Information</td>
<td>4</td>
</tr>
<tr>
<td>Iowa's Unemployment Insurance Program at Work</td>
<td>5</td>
</tr>
<tr>
<td>Download Unemployment Insurance Tax Forms from the Web</td>
<td>5</td>
</tr>
<tr>
<td>Responsibility of Employing Units</td>
<td>6</td>
</tr>
<tr>
<td>What Is an Employing Unit?</td>
<td>6</td>
</tr>
<tr>
<td>Status Information</td>
<td>6</td>
</tr>
<tr>
<td>Required Records</td>
<td>6</td>
</tr>
<tr>
<td>Employers Covered Under the Law</td>
<td>7</td>
</tr>
<tr>
<td>Who Are Liable Employers?</td>
<td>7</td>
</tr>
<tr>
<td>Number of Employees or Amount of Wages</td>
<td>7</td>
</tr>
<tr>
<td>Successorship</td>
<td>7</td>
</tr>
<tr>
<td>Federal Liability</td>
<td>8</td>
</tr>
<tr>
<td>Elective Coverage</td>
<td>8</td>
</tr>
<tr>
<td>Excluded Services and Wages</td>
<td>8</td>
</tr>
<tr>
<td>Employer Audits</td>
<td>9</td>
</tr>
<tr>
<td>Misclassification of Iowa Workers</td>
<td>9</td>
</tr>
<tr>
<td>Change of Address</td>
<td>9</td>
</tr>
<tr>
<td>Termination of Liability</td>
<td>9</td>
</tr>
<tr>
<td>Claimant Handbook</td>
<td>9</td>
</tr>
<tr>
<td>Required Posters to Display</td>
<td>9</td>
</tr>
<tr>
<td>MyIowaUI — My Iowa Unemployment Insurance</td>
<td>10</td>
</tr>
<tr>
<td>Employer's Contribution &amp; Payroll Report</td>
<td>10</td>
</tr>
<tr>
<td>Employer's Wage Adjustment Report</td>
<td>10</td>
</tr>
<tr>
<td>Unemployment Insurance Taxes</td>
<td>11</td>
</tr>
<tr>
<td>Employer's Account</td>
<td>11</td>
</tr>
<tr>
<td>Tax Rate Tables</td>
<td>11</td>
</tr>
<tr>
<td>Determining Each Employer's Benefit Ratio</td>
<td>12</td>
</tr>
<tr>
<td>Ranking Employers by Benefit Ratio</td>
<td>12</td>
</tr>
<tr>
<td>Applying the Rate Table to the Rankings</td>
<td>12</td>
</tr>
<tr>
<td>New Employers</td>
<td>13</td>
</tr>
<tr>
<td>North American Industry Classification System (NAICS)</td>
<td>13</td>
</tr>
<tr>
<td>Appeal and Judicial Review for Unemployment</td>
<td>13</td>
</tr>
<tr>
<td>Contribution Rates</td>
<td>13</td>
</tr>
<tr>
<td>Tax Base</td>
<td>13</td>
</tr>
<tr>
<td>Charging Employer Accounts for Benefits Paid</td>
<td>14</td>
</tr>
<tr>
<td>Notification of Benefits Paid and Charged to Employer’s Account</td>
<td>14</td>
</tr>
<tr>
<td>Federal Unemployment Tax Act (FUTA)</td>
<td>14</td>
</tr>
<tr>
<td>Reporting Multi-State Employees</td>
<td>14</td>
</tr>
<tr>
<td>Unemployment Insurance Benefits</td>
<td>15</td>
</tr>
<tr>
<td>Eligibility Requirements</td>
<td>15</td>
</tr>
<tr>
<td>Suitable Work</td>
<td>15</td>
</tr>
<tr>
<td>Wage Qualifications</td>
<td>15</td>
</tr>
<tr>
<td>Weekly Benefit Amount</td>
<td>16</td>
</tr>
<tr>
<td>Partial Benefits</td>
<td>16</td>
</tr>
<tr>
<td>Duration of Benefits</td>
<td>16</td>
</tr>
<tr>
<td>Disqualifications</td>
<td>16</td>
</tr>
<tr>
<td>Voluntary Quits</td>
<td>16</td>
</tr>
<tr>
<td>Supplemental Unemployment Benefit (SUB) Plans</td>
<td>17</td>
</tr>
<tr>
<td>Extended Benefits (EB)</td>
<td>17</td>
</tr>
<tr>
<td>Voluntary Shared Work—Alternative to Layoffs</td>
<td>18</td>
</tr>
<tr>
<td>Unemployment Insurance Claims Procedure</td>
<td>18</td>
</tr>
<tr>
<td>Filing an Unemployment Insurance Claim</td>
<td>18</td>
</tr>
<tr>
<td>Notice to Employers</td>
<td>18</td>
</tr>
<tr>
<td>State Information Data Exchange System (SIDES)</td>
<td>19</td>
</tr>
<tr>
<td>Notice of Separation</td>
<td>19</td>
</tr>
<tr>
<td>Burden of Proof</td>
<td>19</td>
</tr>
<tr>
<td>Recovery of Benefit Overpayments</td>
<td>19</td>
</tr>
<tr>
<td>Supplemental Employment</td>
<td>20</td>
</tr>
<tr>
<td>Filing for Continued Unemployment Insurance Claims</td>
<td>20</td>
</tr>
<tr>
<td>Fact-Finding Interviews</td>
<td>21</td>
</tr>
<tr>
<td>Benefit Accuracy Measurement (BAM)</td>
<td>21</td>
</tr>
<tr>
<td>Appeals</td>
<td>22</td>
</tr>
<tr>
<td>First Level Appeals</td>
<td>22</td>
</tr>
<tr>
<td>Second Level Appeals</td>
<td>22</td>
</tr>
<tr>
<td>Program Integrity and Fraud Investigation</td>
<td>23</td>
</tr>
<tr>
<td>Identity Theft Protection</td>
<td>23</td>
</tr>
<tr>
<td>How is unemployment insurance fraud detected?</td>
<td>23</td>
</tr>
<tr>
<td>Does the fraud detection program benefit employers?</td>
<td>23</td>
</tr>
<tr>
<td>Who investigates possible unemployment insurance fraud?</td>
<td>23</td>
</tr>
<tr>
<td>How can employers help?</td>
<td>24</td>
</tr>
<tr>
<td>Helpful Suggestions</td>
<td>24</td>
</tr>
<tr>
<td>Key Points for Employers</td>
<td>24</td>
</tr>
<tr>
<td>Effective Participation in Fact-Finding Interviews and Hearings</td>
<td>24</td>
</tr>
<tr>
<td>Carrying Burden of Proof</td>
<td>25</td>
</tr>
<tr>
<td>Services for Employers</td>
<td>26</td>
</tr>
<tr>
<td>Employer Resources</td>
<td>26</td>
</tr>
<tr>
<td>Recruitment</td>
<td>26</td>
</tr>
<tr>
<td>Screening and Assessment Tools</td>
<td>26</td>
</tr>
<tr>
<td>Skilled Iowa</td>
<td>26</td>
</tr>
<tr>
<td>Assistance with Plant Closings and Layoffs</td>
<td>27</td>
</tr>
<tr>
<td>Labor Market Information</td>
<td>27</td>
</tr>
<tr>
<td>Financial Incentives</td>
<td>27</td>
</tr>
<tr>
<td>Employers’ Council of Iowa</td>
<td>27</td>
</tr>
<tr>
<td>Federal Bonding</td>
<td>27</td>
</tr>
<tr>
<td>Apprenticeship</td>
<td>27</td>
</tr>
<tr>
<td>IowaWORKS Access Points</td>
<td>28</td>
</tr>
<tr>
<td>Iowa Workforce Development Field Auditors</td>
<td>28</td>
</tr>
<tr>
<td>Other Resources</td>
<td>29</td>
</tr>
<tr>
<td>Secretary of State</td>
<td>29</td>
</tr>
<tr>
<td>Department of Revenue</td>
<td>29</td>
</tr>
<tr>
<td>Wage and Hour Division, US Dept of Labor</td>
<td>29</td>
</tr>
<tr>
<td>Wage and Hour Division, Iowa</td>
<td>29</td>
</tr>
<tr>
<td>Economic Development Authority</td>
<td>29</td>
</tr>
<tr>
<td>Questions and Answers</td>
<td>30</td>
</tr>
<tr>
<td>Glossary</td>
<td>32</td>
</tr>
</tbody>
</table>
INTRODUCTION
This handbook is designed to help employers meet their responsibilities and protect their rights as employers under the Iowa Employment Security Law. It also contains suggestions for Iowa employers that may save them money and make the administration of the law more effective. This handbook also explains the Iowa Unemployment Insurance (UI) Program and the taxing procedures for private sector employers, including contributory 501(c)(3) nonprofit organizations. However, explanations of UI claims and benefit payment procedures may also apply to governmental entities and reimbursable nonprofit organizations.

This handbook does not contain legal advice; it is intended to be an introduction for Iowa employers to the general procedures under the Iowa UI Program. Readers should consult legal counsel for specific legal problems under the Iowa Employment Security Law.

RELEASE OF INFORMATION
Information obtained by the UI Services Division from any employing unit is strictly confidential and is not published or open for public inspection. Information in the possession of Iowa Workforce Development that may affect a change in an employer’s account is made available to the affected employer and the employer’s designated legal representatives.

Confidentiality laws prevent Iowa Workforce Development from discussing employer account specifics over the phone without verifying the caller’s identity. Callers will need to be able to answer questions regarding detailed information contained within an employer’s account before information is provided by the agency.

General questions about UI law requirements and general questions about how to fill out reports and forms can be answered by telephone.

Individual information collected from employers by the UI Services Division of Iowa Workforce Development will be released to employers and employer’s designated legal representatives upon request, and may also be provided to various federal and state agencies as required or permitted by federal and state law.

It should be noted that the case file and decision resulting from any appeal before the Department of Inspections and Appeals administrative law judge becomes public record.
Iowa’s Unemployment Insurance Program at Work

The Iowa Employment Security Law, governing legislation for the state’s UI program, benefits both the state and its citizens. It provides benefit payments to qualified individuals who are temporarily unemployed to help them meet expenses that cannot be delayed. Maintaining the purchasing power of jobless individuals also has a stabilizing influence on the state’s economy. The law restricts payment of UI benefits to only those who are unemployed or working reduced hours through no fault of their own. They must be able to work, available for work, and actively searching for work. Employers do not make any deductions from the employee’s paycheck to fund UI benefits.

Benefits are paid from a fund exclusively supported by a payroll tax levied on Iowa employers. The tax varies for employers and is primarily dependent on two factors:
1. how the employer’s experience compares to that of all other employers who are participating in the UI program
2. the overall fiscal condition of the UI Trust Fund.

The UI program operates statewide through a central Unemployment Insurance Service Center (UISC) and IowaWORKS offices. Unemployed individuals may file UI claims and register for work at any of these centers. UI claims may be filed over the Internet at www.iowaworkforcedevelopment.gov. Online UI claims may also be filed at any one of the Agency’s numerous IowaWORKS Access Points located across the state. A list of Access Point locations is available at http://www.iowaworkforce.org/accesspoints/accesspoints.pdf.

As part of Iowa Workforce Development (IWD), the UI Services Division administers the state and federal UI programs. The UI Services Division is responsible for the maintenance of the UI Trust Fund which is a collection of state UI contributions from employers.

Innovative procedures originating in Iowa’s UI Services Division have been adopted by many other states. The Iowa program is frequently selected by the U.S. Department of Labor to develop and test new procedures and programs.

Iowa Workforce Development Resource Numbers

<table>
<thead>
<tr>
<th>General Information</th>
<th>515-281-5387</th>
</tr>
</thead>
<tbody>
<tr>
<td>UI Tax Bureau</td>
<td>888-848-7442</td>
</tr>
<tr>
<td>Customer Service</td>
<td>888-848-7442</td>
</tr>
<tr>
<td>UI Tax Bureau Fax Number</td>
<td>515-242-6301</td>
</tr>
<tr>
<td>UI Benefits Bureau</td>
<td>866-239-0843</td>
</tr>
<tr>
<td>Customer Service</td>
<td>866-239-0843</td>
</tr>
<tr>
<td>UI Appeals Bureau</td>
<td>515-281-3747</td>
</tr>
<tr>
<td>Phone Number</td>
<td>515-281-3747</td>
</tr>
<tr>
<td>UI Appeals Bureau</td>
<td>515-242-5144</td>
</tr>
<tr>
<td>Fax Number</td>
<td>515-242-5144</td>
</tr>
</tbody>
</table>

Telephone numbers for your local IowaWORKS office are available online at: http://www.iowaworkforce.org/centers/files//offices.htm

Download Unemployment Insurance Tax Forms from the Web

IWD has a website designed specifically to meet the needs of Iowa businesses and employers. Use the quick links on the left side of the web page for access to publications, including UI publications, tax forms, and required workplace posters.

1. Type www.iowaworkforce.org
2. Left hand side of page, click on Unemployment Insurance option
3. Click on Unemployment Insurance Tax Forms and Publications
4. Forms can be viewed, printed, and mailed to IWD to the address listed on the form
Responsibility of Employing Units

What Is an Employing Unit?
Under the Iowa Employment Security Law, an employing unit is any individual (sole proprietor) or type of organization that currently has or previously had in its employ one or more individuals performing service within Iowa. An employing unit includes any partnership, association, trust, estate, joint stock company, insurance company or corporation (domestic or foreign), a receiver or trustee in bankruptcy, a trustee or successor thereof, a legal representative of a deceased person (executor-administrator), or a state or local government.

Status Information
Most employing units going into business for the first time in Iowa are required to register for a UI tax account with the UI Services Division by signing into www.MyIowaUI.org and completing the registration process, “Create Account”.

The employing unit is requested to provide:
- legal business name
- trade name
- address
- type of business
- federal identification number
- wages paid
- products (manufactured or services traded)
- number of its employees
- number of persons employed
- names and Social Security Numbers of employees
- days and calendar weeks during which employees worked
- earnings for each period an employee was employed
- federal identification number
- wages paid
- products (manufactured or services traded)
- number of its employees

Regardless of the number of individuals it employs, a new employing unit should register for an account when it first goes into business. The registration should be completed no later than the month after employees were first hired in Iowa so the employing unit can be advised of its status before interest and penalties accrue.

An employing unit acquiring the enterprise, business, or segregable part of the business of an employer (who is subject to payment of UI taxes) must notify the agency as soon as it acquires the business.

Out-of-state employing units should register for a UI tax account as soon as they have employment in Iowa.

Required Records
Every employer hiring individuals in Iowa must maintain accurate payroll records showing the following:
- number of persons employed
- names and Social Security Numbers of employees
- days and calendar weeks during which employees worked
- earnings for each period an employee was employed

Employers with more than one physical location must maintain these records by location. These records must be kept for five years after the calendar year in which the wages were paid.

While not all employing units are required to pay UI taxes, the UI Services Division may require them to file certain reports and to permit designated IWD auditors to review or copy any of their books and records.
**Employers Covered Under the Law**

**Who Are Liable Employers?**

A liable employer is an employing unit that is required to report wages and pay UI taxes to the UI Services Division. All such employers fall into at least one of the following classifications:

- number of employees or amount of wages
- successorship
- federal liability
- elective coverage

Information regarding these classifications has been provided in more detail below.

**NUMBER OF EMPLOYEES OR AMOUNT OF WAGES**

An employing unit becomes a liable employer retroactively to January 1 of any year in which it meets the following conditions:

- **ONE OR MORE EMPLOYEES** – an employing unit that has one or more employees performing covered services for any portion of a day in at least 20 different calendar weeks. The 20 calendar weeks in which workers are employed do not need to be consecutive and the same workers do not need to be employed in each such week. Employees in all establishments operated by the same employing unit must be included in the count. Part-time employees are counted the same as full-time employees.

- **PAYROLL OF $1,500** – an employing unit that has a total payroll of $1,500 or more in any calendar quarter for covered services.

- **AGRICULTURAL LABORERS** – an employing unit that paid cash wages of $20,000 or more to agricultural laborers in any quarter of the current or previous calendar year is a liable employer. An employing unit is also a liable employer if it has employed 10 or more employees in some portion of a day in 20 separate weeks in the current calendar year or the preceding calendar year.

- **DOMESTIC EMPLOYEES** – an employing unit paying cash wages of $1,000 or more to domestic employees during any calendar quarter in the current calendar year or the preceding calendar year is a liable employer.

- **NONPROFIT ORGANIZATIONS** – religious, charitable, scientific, literary, educational, or organizations working for the prevention of cruelty to children or animals. They are liable employers if they have one or more employees performing covered services in some portion of a day in at least 20 different calendar weeks or have a total payroll of $1,500 or more in any calendar quarter for covered services. They may, however, elect to reimburse the Iowa UI Trust Fund for any UI benefits paid that are attributable to services in their employment, instead of paying a tax into the fund. Any of these organizations requesting consideration for reimbursable status must possess a 501(c)(3) Internal Revenue Service tax exempt letter. Refer to Section 96.7(8,10) of the Iowa Code for additional information regarding requests for reimbursable status.

- **GOVERNMENTAL ENTITIES** – cities, counties, school districts, townships, and community college districts. They are required to reimburse IWD for any UI benefits paid that are attributable to services in their employment. However, they may elect to pay contributions if the election is made within the time specified by law.

**SUCCESSORSHIP**

An employer becomes liable for unemployment contributions when they acquire all or part of another employer’s business. Liability starts with the date of acquisition.

When an employer purchases another Iowa employer it is important to obtain information regarding the unemployment insurance tax rate history. The prior employer’s account experience or part of the account including tax rate, debt, and future UI benefit charges
may be transferred to the acquiring employer. An employer planning to sell or transfer all or part of the business is liable to the new employer for actual damages and attorney fees if the employer fails to disclose information to the purchasing employer about the UI benefits charged against the employer’s account. IWD can only answer questions about the predecessor (seller) rate information if authorization from the seller has been granted. For questions regarding successorship situations please contact IWD UI Tax at (888) 848-7442, option three.

Upon any business acquisition, the new owner who wishes to retain employees of the former owner should make a formal and specific offer of work to each employee it wishes to retain. The offer should outline the duties, rate of pay, days of work, and shift for that employee. Refusals should be reported to the nearest IowaWORKS office.

FEDERAL LIABILITY
Any employing unit that is liable for taxes under the Federal Unemployment Tax Act (FUTA) is also a liable employer under the Iowa law if it has one or more employees performing services in Iowa and such services are subject to the federal tax.

ELECTIVE COVERAGE
An employing unit that is not a liable employer may elect to become liable, thereby, covering its employees under the Iowa Employment Security Law so that they may receive UI benefits, if otherwise qualified and eligible. Employers liable through elective coverage become liable for taxes as of the effective date stated in the application. The election is for a minimum of two years.

If an employing unit wishes to elect coverage under the Iowa Employment Security Law, the necessary forms may be obtained upon request from IWD’s Tax Bureau. Election for coverage under the law is subject to approval by IWD.

Excluded Services and Wages
Certain types of employees are not included when:

- making an employee count to establish whether an employer is liable for UI taxes
- determining the wages on which an employer is required to pay tax

**NOTE:** The exclusions listed in family employment apply to an individually-owned business. They do not apply to a corporation. They can apply to a partnership — but only if an exempt family relationship exists between the employee and each of the partners.

If you have questions call 888-848-7442 or email iwduitax@iwd.iowa.gov.

The more commonly occurring exclusions are:
- Individual owner of a business (sole proprietor)
- Partners of a partnership
- Family employment
  - father or mother working for a son or daughter
  - husband or wife working for his or her spouse
  - children under 18 years of age employed by a father or mother
- Sick or disability pay are exempt if payments are made under an employer plan that applies to its employees generally or to a class of employees
- Services performed in the employ of a school, college, or university by a student who is enrolled and regularly attending classes, and/or services performed by the student’s spouse hired under a program to provide financial assistance (the spouse is advised of the fact at the time of hire)
- Services performed by a student for an employer as a formal and accredited part of the curriculum of the school
- Services performed in the employ of a church, convention or association of churches, or organization which is operated, supervised, controlled, or principally supported by a church.
convention or association of churches, which is operated primarily for religious purposes (example: the service of a janitor in a church is excluded, but the service of a janitor for a separately incorporated college which is not operated primarily for religious purposes, although it may be church related, is covered employment)

- Services performed by ministers and by members of religious orders (in the exercise of their ministry) in performing the duties required by their orders

The following are examples of how the law affects a partnership with exempt family relationships:

- A father’s employment and wages are exempt in a mother and daughter partnership because the father has an exempt family relationship to each partner (he is the spouse of the mother and the parent of the daughter)

- The employment and wages of a wife in a partnership consisting of the husband and the husband’s brother are not excluded because the wife has an exempt family relationship to only the husband, not the brother-in-law

- Two sons, in partnership, can legally exclude the employment and wages of either or both of their parents (their parents, in partnership, however, could exclude their sons’ employment and wages only if the sons were under age 18)

If an employer is in doubt about whether services and wages are excluded from UI coverage, the employer should present the facts in writing to IWD with a request for a ruling.

**Employer Audits**

The UI Services Division performs periodic audits. These audits may result in refunds or additional taxes. Field representatives may also inspect non-covered employers to determine if they are subject to the law.

**Misclassification of Iowa Workers**

Misclassification of workers as “independent contractors” rather than “employees” is a growing problem in Iowa and across the nation. For the period January 1, 2012 through December 31, 2013, IWD found 123 employers who have misclassified 2,377 workers. These employers failed to report over $27.1 million in wages and owe over $1.4 million in UI tax, penalty, and interest.

Iowa employers must report wages to the UI Services Division and pay unemployment tax on wages paid to workers as necessary. Iowa employers must generally withhold state and federal income taxes, as well as, withhold and pay Social Security and Medicare taxes.

When employers misclassify workers they:

- avoid paying these taxes
- might avoid workers compensation coverage
- might fail to follow wage, contractor registration, or other employment and labor laws
- underbid honest, law-abiding businesses that pay all taxes owed

Misclassification of workers threatens Iowa’s economy, its businesses, and its most important resource - its residents.

**Change of Address**

To protect the employer’s rights and to avoid any possible penalties and interest for late filing, the employer should notify the UI Services Division immediately of a change in address. Employers can update their address changes online at www.MyIowaUI.org.

**Termination of Liability**

An employer who sells, transfers, or discontinues business must file an Employer’s Notice of Change (form 60-0111) at the time of sale, transfer, or discontinuance of business. This form may be downloaded from IWD’s website by visiting. http://www.iowaworkforce.org/ui/stawrs/aux2stawrs.htm

**Claimant Handbook**

At the time unemployed individuals apply for UI benefits, they are given a guide called Claimant Handbook, A Guide to Unemployment Insurance Benefits (form 70-6200) explaining their rights and responsibilities as
Employers may obtain this guide for their own information from any IowaWorks office, or view and download it from IWD’s website, www.iowaworkforcedevelopment.gov.

**Required Posters to Display**

Employers are required to display various employment posters in a place where all employees can see them. These posters inform employees of their potential right to benefits under the UI law and gives general instructions on how and where to apply for benefits. It also includes information about Equal Opportunity is the Law, Minimum Wage, etc. Posters are available to download and print at http://www.iowaworkforcedevelopment.gov/iowa-workforce-development-required-posters.

The posters you are required to display include:

- Unemployment Insurance
- Summary of Work-Related Injuries and Illnesses
- Safety & Health Protection on the Job
- Your Rights Under Iowa’s Minimum Wage
- Employee Polygraph Protection Act
- Family & Medical Leave Act
- Notice to Employees – Federal Minimum Wage
- Equal Employment Opportunity is the Law
- The Uniformed Services Employment and Reemployment Act (USERRA)
- Employee Rights Under the National Labor Relations Act
- Receive and view electronic correspondence
- Ability for accountants and third party filers to access multiple UI accounts using one account ID and password


If you have questions or need help using MIUI, contact the UI Tax Bureau Customer Service at:
- Phone: (888) 848-7442 (option 3)
- Email: iwduitax@iwd.iowa.gov

Employers also have the option to file quarterly reports electronically by using Secure File Transfer.

For information on how to set up a Secure File Transfer contact iwduitax@iwd.iowa.gov.

**Employer’s Contribution & Payroll Report**

The Employer’s Contribution & Payroll Report is among the most important UI data used by Iowa employers. Every employer liable under UI (even when there is no employment in a specific reporting quarter) is required by law to electronically submit their wage detail using www.MyIowaUI.org each calendar quarter.

The quarterly report has the following primary functions:

- It is a record of wages paid by each employer listed by individual worker (wages paid are essential to determining the individual employee’s eligibility for UI and in calculating his/her UI weekly benefit amount)
- It indicates total wages and total taxable wages paid by the employer during the quarter
- Taxable wages paid are a prime factor in determining the employer’s UI tax rate
- Electronically submits employers Multiple Worksite Report (MWR) data in lieu of form BLS 3020

**Employer’s Wage Adjustment Report**

The Employer’s Wage Adjustment Report (form 68-0061) is used to make corrections to previously submitted wages on the Employer’s Contribution & Payroll Report. This form is used to adjust individual wage lines.

This form can be found at www.iowaworkforce.org/ui/stawrs/68-0061.pdf or may be obtained by calling the UI Tax Bureau Customer Service at: (888) 848-7442 and choosing option three.
Unemployment Insurance Taxes

Employer’s Account
An account for each employer covered by the law is maintained by the UI Services Division. Each employer’s account is credited with tax contributions made by the employer. The account is charged for all regular UI benefits paid and for 50 percent of extended benefits (EB) paid to qualified separated employees. There are limited situations in which benefits are not charged to any specific employer’s account but are deducted from the Iowa UI Trust Fund.

Each employer is assigned an employer account number at the time the employer’s status is established. This number should appear on all correspondence and forms submitted by the employer to IWD.

Tax Rate Tables
The Iowa law stipulates that UI taxes may be collected from employers under eight different tax rate tables, each table having 21 ranks (or rate brackets). Rates vary from 0 to 9 percent on Table 1 and from 0 percent to 7 percent on Table 8. This means that Table 1 collects the most tax and Table 8 collects the least tax.

The tables were established to help maintain the solvency of the UI Trust Fund. As such, a formula in the law mandates movement to a table that collects more revenue when the balance in the UI fund is low and movement to a table collecting less revenue when the balance is high.

The rate table effective for any given year is applicable to all participating employers. The rate table in effect for all private employers for 2014 is Contribution Rate Table 6.

<table>
<thead>
<tr>
<th>Benefit Ration Rank</th>
<th>Approximate Cumulative Taxable Payroll Limit</th>
<th>Contribution Rates Table</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>1</td>
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Determining Each Employer’s Benefit Ratio
In addition to mandating the tax table in effect, the Iowa UI law provides a formula for determining the tax rates of individual employers.

While some employers seldom lay off employees, other employers periodically lay off large or small numbers of employees due to the nature of their work. The current formula results in a benefit ratio. This approach recognizes the above-mentioned difference and is designed to encourage private employers to create additional jobs and thereby expand their payrolls.

In the benefit ratio system two factors are calculated. An employer’s five-year average annual benefit payment is divided by the employer’s five-year average annual taxable payroll. The result is benefits expressed as a percent of taxable payroll, or a benefit ratio. Each employer’s benefit ratio is then compared to every other employer’s benefit ratio in a ranking or array system. Those with the lowest benefit ratio receive the lowest tax rates.

The benefit ratio system encourages employers to create additional jobs by the following method: If an employer’s average annual taxable payroll expands and its benefit payments are constant, the benefit ratio tends to cause the rate to decline.

Ranking Employers by Benefit Ratio

Over 58,000 of the 75,000 employers who participate in Iowa’s UI program are ranked. These are employers who have reported to IWD long enough to be qualified for a calculated experience rate. The other 17,000 employers are either newly covered employers, 501(c)(3) nonprofit reimbursable employers, or governmental employers.

An employer’s rank is determined by how that employer’s benefit ratio compares to the benefit ratios of other employers. This process is required by law.

Each employer’s rank is calculated by listing their increasing benefit ratios from the lowest benefit ratio to the highest benefit ratio. Next, the list of over 58,000 employers is divided into 21 groups or ranks. Each of the 21 ranks contain approximately 4.76 percent (or 1/21) of the total taxable wages reported by the same employers for the four calendar quarters immediately preceding the rate computation date (July 1). Currently, approximately 43 percent of Iowa’s ranked employers have a 0.00 percent rate.

Applying the Rate Table to the Rankings

- Employers whose benefit ratios place them in Rank 1 are assigned the corresponding Rank 1 rate from the rate table (see Contribution Rate Tables on page 11), likewise, employers in Rank 2 are assigned the corresponding Rank 2 rate, etc. until all employers have been assigned rates
- The Reserve Fund was created in 2004 and is an integral part of the contribution rate (it is not a tax increase so it will not impact the overall contribution rate)
- The Reserve Fund will be used to pay unemployment benefits and interest used to support certain IowaWORKS offices in place of the administrative surcharge previously assessed in the event of an emergency

Refer to the tax rate notice or the quarterly tax report for a breakdown of the contribution rate for each individual account. The tax rate notice is sent in November of each year for the following tax year.

Employers who will be excluded from participation in the Reserve Fund include zero rated employers, new non-construction employers, governmental entities, and nonprofit organizations.

For Federal 940 Certification purposes, the State Experience Rate indicated on line 1 of the Tax Rate Notice is the State Experience Rate as defined on the federal
form 940. For 2014, the Reserve Fund rate is 0.00 percent.

New Employers
With the exception of new construction employers, new employers are assigned the rate from Rank 12 of the table in effect (the rank is not to go below 1 percent). For 2014, the rate is 1.0 percent. New construction employers are assigned the rate from Rank 21 of the table in effect and for 2014 that rate is 8.0 percent.

North American Industry Classification System (NAICS)
NAICS groups establishments into sectors and industries based upon the activities in which they are primarily engaged. It is a comprehensive system covering the entire spectrum of economic activities, producing and non-producing. There are 20 sectors in NAICS and 1000 industries in the United States. NAICS uses a six digit numerical coding system to identify particular industries and their placement in the classification system compared to all other industries in North America. For State Unemployment Tax (SUTA) purposes, the primary effect of this classification process determines whether an employer is considered as being in a construction industry or a non-construction industry. This classification appears on each employer’s Notice of UI Contribution Rate, mailed to employers in mid-November of each year. Complete NAICS information can be found on IWD’s website at www.census.gov/eos/www/naics.

Appeal and Judicial Review for Unemployment Contribution Rates
An employer may submit an appeal to IWD for the contribution rate assessed against the employer’s account. The appeal must be in writing and must be submitted within 30 days from the date of the contribution rate notice. Appeals should be sent to:
IWD Tax Bureau
1000 East Grand Avenue
Des Moines IA, 50319

The letter of appeal must state it is an appeal and the grounds for appeal. Grounds for appeal include:

- Error in the computation of the rate
- Favorable UI claims decision issued since the rate computation date (July 1) which reversed benefits charged before the computation date
- Decision the employer expects to receive as the result of a pending appeal of a UI claim or chargeback

Grounds for appeal do not include fairness or financial hardship, as IWD has no authority to reduce rates that are calculated accurately and according to law.

A hearing is conducted on the appeal. Since IWD participates in these hearings, the Division of Administrative Hearings within the Department of Inspections and Appeals schedules the hearing, holds the hearing, and issues the decision. The employer may ask for a rehearing and/or appeal the decision to the District Court. An employer’s request for a rehearing must be made within 20 days of the issue date of the Appeal Bureau’s most recent decision. An appeal to the District Court must be filed within 30 days of the decision date. The appeal can be filed in the county in which the employer resides or has his or her principal place of business in Iowa.

It is important to note, the records submitted as supporting documents for fact-finding decisions, are not always made part of the record if the decision is appealed. They are only made part of the record if either party requests the statements and/or documents in the appeal or in subsequent correspondence with the Appeal Bureau once the appeal has been filed.

Tax Base
The taxable wage base is the part of an employee’s wage upon which the employer must pay UI taxes. The taxable wage base for 2014 is $26,800.00.

By law, the taxable wage base is either two-thirds of the statewide average weekly wage multiplied by 52 or it is the taxable wage base for the FUTA, whichever is greater.
Charging Employer Accounts for Benefits Paid

Benefits paid on an UI claim are generally charged to the accounts of the claimant’s base-period employers in the inverse chronological order of employment. This means the most recent base-period employer is charged first with benefits paid until wage credits are exhausted. Once wage credits are exhausted from the most recent base-period employer charges go to the next most recent employer and so on.

Notification of Benefits Paid and Charged to Employer’s Account

Within 40 days after the close of each calendar quarter, IWD is required to send each contributory employer a notice, Statement of Charges (form 65-5307) which is the benefits charged to the employer’s account.

If the employer has not been notified of the UI claim(s) against the account, prior to receiving the Statement of Charges, the employer may appeal the eligibility of the claimant(s) for benefits. This appeal must be made in writing within 30 days of the date IWD mailed the Statement of Charges.

The employer may also protest if they feel the benefit charges are not valid or correct.

Federal Unemployment Tax Act (FUTA)

Most private employers covered by the Iowa UI Program are subject to the FUTA. Employers can receive a maximum credit equal to 5.4 percent against this tax if they are participating in a state UI program that meets federal requirements.

The FUTA tax for 2014 is scheduled to be 6.0 percent on the first $7,000 of wages paid to employees. Due to the ongoing solvency of the UI Trust Fund, the 5.4 percent credit is applied to all accounts, making the tax rate 0.6 percent on the first $7000 of wages paid to employees.

The federal tax is allocated back to the states to pay costs for administering the law and provide funding for 50 percent of extended benefits (EB). If there are any funds remaining, they are put in a federal loan account to be made available to states on a loan basis in the event their state benefit funds become depleted.

For Federal 940 Certification purposes, the State Experience Rate indicated on the tax rate notice is the State Experience rate as defined on the federal form 940.

Reporting Multi-State Employees

Some employing units may have people on their payroll who work in Iowa and also in another state. An individual’s entire service is considered Iowa employment when any of the following conditions exist:

- An individual’s entire service is performed in Iowa
- An individual’s service is performed both within Iowa and outside Iowa, but the service performed outside Iowa is temporary or transitory in nature and incidental to regular service within Iowa
- An individual’s service is performed in more than one state, with some of the service performed in Iowa, and the individual’s base of operations or place from which he or she is directed or controlled is located in Iowa
- The base of operations or place from which an individual’s service is directed or controlled is not in any state in which some of the service is performed, but the individual’s residence is in Iowa, therefore, some services are performed in Iowa
- If an individual has been permanently transferred to Iowa from another state, report the individual to the other state for wages paid before the transfer and report the individual to Iowa for wages paid after the transfer
- If the transfer occurs during the middle of the year, you may use the taxable wages reported to the other state before the transfer to determine the individual’s Iowa taxable wages after the transfer (this can only be done if the other state allows employers transferring individuals from Iowa to that state to do the same)
Unemployment Insurance Benefits

Eligibility Requirements
To receive UI benefits, a claimant must:
• Be totally or partially unemployed
• Be physically able to work and available for work
• Actively seek work with employers, unless otherwise specified by IWD
• Register for work with an IowaWORKS office
• Accept suitable work when it is offered

Work search may be waived if the claimant is temporarily unemployed and expects to be recalled by the employer in a reasonable period of time or the claimant is in school or a training program. The schooling or training program must be approved by IWD in advance for the work search to be waived.

Through participation in an approved training program, the claimant is demonstrating availability and active search for work since the training represents the most reasonable approach to reemployment. There are no charges to any contributing employer account for benefits paid to an individual while in an approved training program.

Suitable Work
The claimant is required to seek and accept suitable work. If the wage of a job offer is significantly below what the claimant averaged at the job prior to filing a UI claim, the job offer may be considered unsuitable.

The claimant’s gross Average Weekly Wage (AWW) is calculated by using the high quarter (HQ) of their base period wages and dividing by 13 (the number of weeks in a calendar quarter). A job offer is considered not suitable if the wages are below the following percentages of the claimant’s AWW:
• 100 percent, if work is offered during first five weeks of unemployment
• 75 percent, if work is offered during the sixth to 12th week of unemployment

Wage Qualifications
In addition to meeting all the eligibility requirements of the law, a claimant must also meet certain wage qualifications before benefits can be paid. As a first test of eligibility, the individual must have worked for employers who paid UI taxes. The individual must have been paid a certain amount of wages as specified by law in two quarters of the base period.

In addition, all wages in the base period must equal or exceed one and one-fourth times the wages paid during the quarter of the employee’s base period in which wages were the highest.
Weekly Benefit Amount
A claimant's weekly benefit amount is determined by the gross wages from all covered employers in the HQ of their base period and by the number of dependents claimed. State law requires the UI Services Division to recalculate UI benefit levels in July of each year. The current benefit schedule is available from an IowaWORKS office. Refer to the Claimant Handbook provided on the web at http://www.iowaworkforce.org/ui/claimants/70-6200factsforworkers.pdf. The law requires the UI Services Division to use a formula based on a percentage of the average statewide weekly wage when it recalculates UI benefit levels. Each year, IWD is also required to calculate the average statewide weekly wage paid to Iowa employees in insured work. The average statewide weekly wage for calendar year 2013 was $786.23.

The average statewide weekly wage is calculated by dividing the gross wages paid for insured work by all employers for each calendar year by a figure resulting from multiplying 52 times the average of mid-month employment reported by all employers over the same period. This average statewide weekly wage includes all gross wages as well as overtime, holiday, vacation pay, and shift premiums.

Partial Benefits
Iowa law provides for payment of UI benefits in certain cases of partial unemployment. An individual is considered partially unemployed and eligible for UI benefits if he or she:

• Works less than a regular full-time week while employed at his or her regular job and earns less than his or her weekly benefit amount plus $15.00.
• Is separated from his or her regular job but maintains part-time employment and earns less than his or her weekly benefit amount plus $15.00.

If an employer's regular weekly schedule of work is reduced to where the employee earns less than the weekly benefit amount plus $15.00, the employee may be eligible for partial benefits.

The partial benefit formula allows the claimant to earn 25 percent of the claimant's weekly benefit amount on the UI claim for benefits. The remaining balance of earnings for the week is then deducted from the weekly benefit.

Duration of Benefits
A separate account for each employee who earns wages in insured work is maintained by the UI Services Division. Wage credits are calculated by crediting each individual's account with one-third of their wages for insured work paid during his or her base period.

The maximum total amount of regular benefits payable to any claimant during a benefit year cannot exceed one-third of wages paid to the claimant during their base period or 26 times their weekly benefit amount, whichever is less.

However, if an individual is unemployed due to the employer going out of business permanently, IWD must credit the account with 50 percent of the wages paid during the individual's base period, and pay benefits to the claimant for up to 39 weeks if the claimant has sufficient wage credits.

Disqualifications
A claimant may be disqualified from receiving benefits for any of the following reasons:

• Refusal of suitable work or recall by a former employer (claimant will remain disqualified until he or she earns 10 times his or her weekly benefit amount).
• Discharge for misconduct in connection with the work (claimant will remain disqualified until he or she earns 10 times his or her weekly benefit amount).
• Discharge for gross misconduct (wage credits earned from all employers prior to the discharge are cancelled).
• Failure to adequately search for a job.
• Unavailable for work.
• Physically unable to work.
• Involvement or participation in a labor dispute.
• Quit without good cause attributable to the employer.
Individuals may be ineligible for UI benefits if they have been:

- Setting unrealistic limitations on acceptable jobs such as excessive wages, only part-time work, unusual hours or only certain jobs
- Receiving benefits from another state’s UI fund
- Receiving other compensation in excess of weekly benefit amount
- Failing to participate in reemployment services when selected
- Failing to return and offer services within three working days after completing an assignment if working for a temporary employment firm as a temporary employee with a written contract

Voluntary Quits

Individuals who voluntarily quit without cause attributable to their employer are disqualified for benefits until they have been reemployed and have earned at least 10 times their weekly benefit amount in insured work.

However, under certain conditions, an unemployed individual may not be disqualified for voluntarily quitting. For example, an individual is not disqualified for benefits if he or she:

- Quits due to accepting other employment
- Refuses to bump a fellow employee with less seniority
- Leaves work to take care of a member of the individual’s immediate family who is injured or ill (claimant is ineligible to receive benefits during the period of absence from work and must offer to return to work but be refused work by the employer to be eligible for benefits)
- Leaves work due to illness or injury that arose during the course of employment.
- Leaves work on a licensed physician’s advice for personal illness, injury, or pregnancy (claimant is ineligible to receive benefits during the period of absence from work and must offer to return to work but be refused work by the employer to be eligible for benefits)
- Leaves work on a licensed physician’s advice to take a family member to a different climate for health reasons (claimant is ineligible to receive benefits during the period of absence from work and must offer to return to work but be refused work by the employer to be eligible for benefits)
- Leaves work for compelling personal reasons (for a period not to exceed 10 working days) after notice to the employer (claimant is ineligible to receive benefits during the period of absence from work and must offer to return to work but be refused work by the employer to be eligible for benefits)
- Leaves work due to a change of ownership that did not result in an offer of suitable work
- Substantial change in the contract of hire

Supplemental Unemployment Benefit (SUB) Plans

Employees of companies or organizations with Supplemental Unemployment Benefit (SUB) plans are eligible for these SUB benefits in addition to their UI payments. In most instances, companies require the individual to produce his or her UI warrant as proof of eligibility for state UI benefits before paying SUB benefits.

All SUB plans must be approved in advance by the UI Services Division to determine if the plans meet certain criteria and are not classified as wages. If you are considering the installation of a SUB plan, a copy of the plan should be submitted to the UI Services Division at IWD as soon as possible so it can be acted upon before the effective date of the plan.

Extended Benefits (EB)

EB become effective in Iowa when the insured unemployment rate equals or exceeds an average of 5 percent for 13 consecutive weeks. Unemployed individuals who have exhausted all their regular UI benefits may be eligible to receive up to 13 weeks of additional payments through the EB program. In cases involving individuals of private contributory employers, EB is funded on a shared basis from the Iowa UI Trust Fund
and from monies collected under the employer-financed FUTA. Governmental contributory employers are charged 100 percent of EB.

**Voluntary Shared Work—Alternative to Layoffs**

Shared work is a UI program that provides employers an alternative to layoffs. To participate in this program, an employer must reduce the normal weekly hours of work for an employee in the affected unit by at least 20 percent (but not more than 50 percent). If an employer elects to participate in a Voluntary Shared Work Plan and the plan is approved, affected employees are allowed to share the work available in lieu of some employees being laid off.

Employees who share the work under an approved Voluntary Shared Work Plan collect a percentage of regular UI benefits to compensate for reduced hours of work and wages. Benefits paid under this program are charged to the participating employer’s UI account unless individuals are participating in a department approved training program.

You may find more information on this program by calling (515) 725-3781 or by writing to:

Special UI Claims Unit
ATTN: VSW Coordinator
P.O. Box 10332
Des Moines, Iowa 50306-0332

**Unemployment Insurance Claims Procedure**

**Filing an Unemployment Insurance Claim**

An individual who has been separated from employment may file a UI claim for unemployment benefits by going to the nearest IowaWORKS office or via the internet at [www.iowaworkforce.org](http://www.iowaworkforce.org) using the Online Services option.

UI claims are effective the Sunday of the week in which the UI claim was filed, regardless of the day on which the individual was separated.

Filing a UI claim does not necessarily mean the employee will be paid benefits. To be eligible, the individual must meet all of the eligibility requirements of the law as mentioned previously under the section titled “Unemployment Insurance Benefits” on page 15.

The determination of an individual’s eligibility for UI begins with the individual’s initial UI claim for benefits. The individual is required to report recent work history, including the name and address of the most recent employer, the reason for being separated from work, as well as other information to help facilitate processing the UI claim for benefits. Upon receipt of the UI claim for benefits, an initial review is made by IWD as to whether the UI claim is valid.

**Notice to Employers**

If a UI claim is determined monetarily eligible, a Notice of Claim (form 65-5317) is sent to the individual’s most recent employer and to all employers in the individual’s base period.

Upon receiving the Notice of Claim, if the employer believes the UI claim is not valid, the employer may protest payment of benefits by stating the reason on the notice and returning it to IWD. No reply is necessary if the employee was laid off for lack of work. However, if the individual received or will be receiving vacation, severance, dismissal pay, separation allowance, wages in lieu of notice, or holiday pay the employer should report the type of payment, amount of payment, and the dates to which it is to be applied on the notice form. Any response to the Notice of Claim must be postmarked no later than 10 days from the date the notice was mailed.

On all contested issues IWD may arrange a fact-finding interview. The fact-finding interview will be conducted by telephone. A notice for the UI fact-finding interview is mailed to the employer and the claimant. The notice will include the scheduled date, time, and the telephone numbers the fact-finder will call for the interview. Complete instructions are provided on the notice the individuals will receive.
Employers are encouraged to participate in the fact-finding interview and any subsequent hearings since the development of a factual record is important to winning cases when qualifications are in dispute.

**State Information Data Exchange System (SIDES)**

SIDES and SIDES E-Response help employers simplify and streamline responses to UI information requests by providing a secure, electronic, and nationally standardized format to better anticipate and supply the required data. Both options are completely free of charge for employers.

**SIDES E-RESPONSE**

- A secure website through which employers may submit electronic responses to UI information requests
- For employers handling a small or medium volume of UI information requests
- Requires a working internet access

**SIDES**

- Provides an automated data-sharing and file-tracking interface between employers’ IT systems and UI agencies’ networks
- For employers handling a large volume of UI information requests and those operating in multiple states
- Requires IT system programming

To become a SIDES E-Response participant, you may send an email to iwd-sidesinfo@iwd.iowa.gov. Please include your federal and state account numbers, and an email address of the individual who will respond to UI information requests. Once you become a SIDES participant, you will receive a Personal Identification Number (PIN) in the mail. This PIN is confidential information and you are responsible for keeping it secure. To learn more about SIDES, visit [http://info.uisides.org](http://info.uisides.org).

**Notice of Separation**

Employers are urged to call (515) 281-3865 and electronically file a Notice of Separation (form 60-0154) whenever an individual leaves employment for any reason other than a lack of work. A script walks the employer through the needed information.

A paper copy of the Notice of Separation may be sent instead of calling. It must be postmarked or received by IWD within 10 calendar days from the date of separation. The employer should retain a copy of the report for their records.

By filing a Notice of Separation with IWD, the employer protects his or her interests. No charges can be made against the employer’s account until any separation issues or allegations have been resolved.

**Burden of Proof**

The employer has the burden of proving an individual is not qualified for benefits regarding issues of discharges, job refusals, labor disputes, disqualifying income, and vacation pay. The claimant has the burden of proving eligibility for benefits regarding the following conditions: being able to work, being available for work, earnestly and actively seeking work, voluntary quit requalification, and second benefit year requalification.

The burden in voluntary quit issues also rests with the claimant to prove the quit was with good cause attributable to the employer. The claimant must be prepared to explain why he/she voluntarily left for benefits to be allowed.

**Recovery of Benefit Overpayments**

If a claimant receives UI benefits for which they are later determined to be ineligible, even though they acted in good faith and is not otherwise at fault, the benefits shall be recovered. IWD has discretion to recover the overpayment by having a sum equal to the overpayment deducted from any future benefits payable to the claimant or by having the claimant pay IWD a sum equal to the overpayment. The charge for the overpayment against the employer’s account will be removed and the account credited with an amount equal to the overpayment from the UI trust fund. This includes both contributory and reimbursable employers.
During the 2013 Session, the Iowa Legislature passed federal conformity requirements to Unemployment Insurance. Effective July 1, 2013, employers who fail to participate in a fact-finding unemployment interview that results in an overpayment of claimant benefits will remain responsible for the benefit charges.

In the above mentioned situation, an over payment results when the original fact-finding decision is appealed to an administrative law judge and is ultimately overturned in favor of the employer. Because benefits were awarded to the claimant in the initial fact-finding stage, the claimant has now received benefits for which he/she was not entitled. Effective July 1, 2013 employers will no longer be relieved of the charges if the employer or a designated representative does not participate in the fact-finding hearing. Participation in the fact-finding process is crucial to the proper rendering of a decision. The employer is ultimately responsible for insuring adequate participation by agents of the employer which can include accounting firms and other representatives.

Employers participate by submitting detailed factual information. The most effective means to participate is to provide live testimony at the interview from a witness with firsthand knowledge of the events leading to the separation. If no live testimony is provided, the employer must provide the name and telephone number of an employee with firsthand information who may be contacted, if necessary, for rebuttal. Written or oral statements or general conclusions without supporting detailed factual information and information submitted after the fact-finding decision has been issued are not considered participation.

**Supplemental Employment**

An individual who has lost his or her full-time employment may file a UI claim while remaining in supplemental employment. All employers, including supplemental employers, are notified of the filing of the UI claim so each employer has an opportunity to file a protest. The employer furnishing the supplemental employment may submit a protest on the basis the individual is still employed part-time, as originally hired, and request removal of any charges against the employer’s account. Failure to protest at the time of the initial notice of the UI claim could result in the supplemental employer’s account being charged for benefits at a later time.

**Filing for Continued Unemployment Insurance Claims**

The claimant must file each week by calling in via touch-tone telephone or by going online at https://uiclaims.iwd.iowa.gov/weeklyclaims. To receive benefit payments, each week the claimant must:
- Be unemployed or working reduced hours
- Be able and available for work
- Have not refused any job offers or referrals for a job
- Be actively looking for work (unless waived)
- Report any pay or private pension

For each week the claimant claims UI benefits, the following income must be reported:
- Wages, wages in lieu of notice, separation allowance, severance pay or dismissal pay
- Temporary benefit payments under workers’ compensation
- Vacation pay received during the first week the individual claims UI benefits; and if the employer notifies IWD in a timely manner, all remaining vacation pay

The above listed payments are deductible from UI benefits on a weekly basis.

The following are deductible only if the employer was a base-period employer or can be charged for the individual’s UI payments:
- Military Retirement - 100 percent deductible
- Any other similar periodic pension or retirement payment that is based on the previous work of the individual (the individual’s weekly payment is reduced based on the percentage of the employer’s contribution)
- Social Security should be reported but is not deducted from unemployment benefits.

The claimant must report they are able and available for offered work or if they refused any work. Also, they must report what efforts have been made to find work.
FACT-FINDING INTERVIEWS
When an employer receives a notice a former employee has filed a UI claim, the employer may protest payment of benefits if the employer feels the individual is not qualified.

To protest the UI claim, the employer must state the reasons for protest on this same notice, sign the notice, and mail or fax it to IWD. The response must be postmarked or received within 10 days from the date it was mailed to the employer. The protest will be the basis for a fact-finding interview. The employer’s signature must be on the protest or it will be rejected by IWD.

When a protest is filed, a fact-finding interview may be scheduled. It will be conducted by telephone.

Employers are urged to participate in the fact-finding interview. If the employer is unable to participate at the time the interview is scheduled, the UI Services Division of IWD should be notified immediately and arrangements made for furnishing the pertinent information. Failure to participate or provide all relevant information could result in the employer’s account being charged in the event of an appeal. The IWD fact-finding telephone and fax number is listed on the notice of interview. Information regarding the fact-finding interview may be faxed to the UI office. It is important to include identifying information on all correspondence such as claimant name, Social Security Number, and the day and time of the scheduled interview. If the employer cannot participate in the interview or provide an explanation of the issue, a decision must be made on the available facts. The employer’s rights, in a fact-finding interview, are clearly stated on the fact-finding notice.

During the fact-finding interview, an IWD representative will ask the employer and claimant questions and allow both parties to explain his or her position on the issue. Both parties will be allowed to present witnesses and evidence during the interview.

A decision regarding the claimant’s eligibility to receive unemployment benefits will be issued by IWD within a few days of the fact-finding interview. The decision will be mailed to both the employer and the claimant. If either party disagrees with the decision, he or she may file an appeal. Instructions for doing so are included on the reverse side of the decision. The appeal may be mailed or faxed to the Appeals Section of IWD. It must be postmarked or received within 10 calendar days of the mailing date of the initial decision.

Effective July 1, 2013, employers who fail to participate in a fact-finding unemployment interview that results in an overpayment of claimant benefits will remain responsible for the benefit charges. An over payment results when the original fact-finding decision is appealed to an administrative law judge and is ultimately overturned in favor of the employer. Effective July 1, 2013 employers will no longer be relieved of the charges if the employer or a designated representative does not participate in the fact-finding hearing.

General questions about the fact-finding interview notice or about a former employee’s potential eligibility to receive unemployment benefits may be directed to your local IowaWORKS office. Questions about the employer’s account will be answered by contacting IWD’s UI Tax Bureau Customer Service phone number at (888) 848-7442.

Benefit Accuracy Measurement (BAM)
Benefit Accuracy Measurement (BAM) is a program within IWD UI Services Division, Quality Control Bureau. BAM is a diagnostic tool, assisting staff in identifying UI payment errors and their causes, and in correcting and tracking solutions to these problems.

Each week throughout the year, a sample of weeks of compensated unemployment is randomly selected for review. Each week selected is reviewed by a BAM auditor to determine if the claimant who received the payment during that week was truly eligible for the amount of benefits he or she received. The claimant whose weeks of compensated unemployment has
The administrative law judge will make an impartial decision based on the information presented at the hearing. The administrative law judge’s decision will usually be mailed within 10 to 14 days.

Second-Level Appeal
EMPLOYMENT APPEAL BOARD
If either party disagrees with the administrative law judge’s decision, it may be appealed to the Employment Appeal Board.
The UI Trust Fund is supported through taxes paid by Iowa employers. Therefore, any UI benefits fraudulently claimed is money stolen directly from those employers. Through its fraud detection program, IWD attempts to prevent and detect benefits either paid through error by IWD, through willful misrepresentation, or error by the claimant and others. The program also focuses on the recovery of benefit overpayments.

**Program Integrity and Fraud Investigation**

The UI Trust Fund is supported through taxes paid by Iowa employers. Therefore, any UI benefits fraudulently claimed is money stolen directly from those employers. Through its fraud detection program, IWD attempts to prevent and detect benefits either paid through error by IWD, through willful misrepresentation, or error by the claimant and others. The program also focuses on the recovery of benefit overpayments.

**Identity Theft Protection**

IWD has partnered with the Social Security Administration (SSA) in a program that verifies the identity of an individual who has applied for UI benefits. The claimant’s full legal name, Social Security Number, date of birth, and gender are cross-matched against the records of the SSA prior to any benefits being paid.

**How is Unemployment Insurance Fraud Detected?**

Possible or potential UI fraud is detected through various methods such as:

- Regular computer cross-match of employer wage records and new hire database with weekly benefits paid in UI
- Utilizing the cross-match system in a cooperative effort with other states to detect illegal payments to individuals who claim UI benefits in one state while working in another
- Verify validity with employers listed on a claimant’s report of job search contacts
- Receive and follow anonymous tips and reports from relatives of claimants, employers, fellow employees, and other members of the public. Suspected employee fraud can be reported using our online system at [http://www.iowaworkforce.org/ui/forms/claimantfraud.asp](http://www.iowaworkforce.org/ui/forms/claimantfraud.asp)

**Does the Fraud Detection Program Benefit Employers?**

Yes, better detection and prevention of improper UI benefit payments results in a decrease in benefit payouts which in turn decreases employer taxes.

**Who Investigates Possible Unemployment Insurance Fraud?**

In addition to detecting and recovering UI overpayments, the Investigation and Recovery Unit investigates overpayments to determine if they resulted from misrepresentation. The unit prosecutes those cases where deliberate fraud is clearly indicated and where evidence can be presented to substantiate the charge. The Investigation and Recovery Unit is a liaison with other
Key Points for Employers

The following suggestions may save Iowa employers money and can make the administration of the law more effective.

- Stabilize employment whenever feasible (avoid layoffs)
- List job opportunities with IowaWORKS for posting on the Internet on the state’s largest job bank, www.iowajobs.org. One employer’s laid-off workers may be just what another employer is looking for.
- When an individual is separated from your employment promptly call the UI Services Division at (515) 281-3865 to file a Notice of Separation (form 60-0154) is available for employers to fill out at all IowaWORKS office or may be printed from the website www.iowaworkforce.org/ui/stawrs/60-0154.pdf.
- If you receive a Notice of Claim (form 65-5317) and a reason for disqualification exists, complete the protest section and file it with the UI Services Division within 10 days from the date of mailing as indicated on the form
  - Make timely appeals
  - Be sure people with first-hand knowledge of the facts participate in the hearings
  - Cooperate in UI fraud investigations
- Conducted by the UI Services Division
- Make certain the information given is as accurate and complete as possible
- Contribute any other information that can help the unit in its investigation to determine if UI benefits have been fraudulently claimed
- Report all new hires to the National Directory of New Hires

HELPFUL SUGGESTIONS

The following suggestions may save Iowa employers money and can make the administration of the law more effective.

- Stabilize employment whenever feasible (avoid layoffs)
- List job opportunities with IowaWORKS for posting on the Internet on the state’s largest job bank, www.iowajobs.org. One employer’s laid-off workers may be just what another employer is looking for.
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HOW CAN EMPLOYERS HELP?
To assist the Investigation and Recovery Unit in investigating potential UI fraud, employers should:

- Comply with the investigator’s request for information
- Provide information promptly including completion of wage cross-match forms
- To save time and costs involved in completion of wage cross-match forms, employers are encouraged to submit electronic wage files by calendar week for all employees via a secure and encrypted file exchange (you may receive further information on this topic by submitting a request to crossmatch@iwd.iowa.gov)
- Make certain the information given is as accurate and complete as possible
- Contribute any other information that can help the unit in its investigation to determine if UI benefits have been fraudulently claimed
- Report all new hires to the National Directory of New Hires

EFFECTIVE PARTICIPATION IN FACT-FINDING INTERVIEWS AND HEARINGS

- Be prepared and familiarize yourself with the facts of the case by making an outline of the case for your personal reference and know the location of the material in your file so you can avoid searching for documents
- Stick to the pertinent facts, avoid irrelevant information
- Do not interrupt the person testifying. If statements are incorrect, make a note of them because you will have your chance to correct them later
- Ask questions of the other party and witnesses that will establish your case (if stories change, pursue them with more questions, not arguments or conclusions)
- If you want the exhibits and summary statements...
from the fact-finding interview included in the record of an appeal hearing, make the request early enough to allow the Appeals Section to mail copies to both parties

- If you do not understand the questions, acronyms or legal jargon when questioned by the IWD representative or the administrative law judge, immediately request clarification
- If you want to present new exhibits, be sure to have additional copies so the information is available to the opposing party (in the case of telephone interviews and hearings, send copies well in advance)
- Do not totally depend on affidavits because they can be challenged; the person who signed the affidavit cannot be questioned or challenged
- Present first-hand information for evidence, not hearsay (hearsay may be admitted but its reliability can readily be challenged)
- Your last chance to get evidence into the record is at the administrative law judge level; second level
- Do not withhold some evidence to use later because new evidence cannot be admitted after the appeal hearing unless you can convince the Employment Appeal Board or Court you need a remand for more evidence (you must have a good reason for not presenting your evidence earlier)
- If you do not know something, simply say so (grasping for answers could affect your credibility)
- When asked if there are any further comments before the record is closed make a closing statement of the facts and, if you know the pertinent law section or rule, quote it
- Do not fraternize or visit with the IWD representative or the administrative law judge before, during, or after the interview or the hearing (the decision maker must not only be fair, but must also have every appearance of fairness)
- The IWD representative and the administrative law judge have the role of judge, not investigator; all participants must come forward with the facts so the decision can be made on all the facts available
- Remember to call the Appeals Section to leave the names and phone numbers of your witnesses for telephone appeal hearings (the administrative law judge will not call them if you have not provided this information by phone)

**CARRYING BURDEN OF PROOF**

To avoid the possibility of a charge against your account for a UI claim where you as an employer feel is invalid, it is important you make every effort to establish proof the specific claimant involved should be disqualified from receiving UI benefits. In an effort to establish proof a specific claimant is not qualified to receive UI benefits, an employer should:

- Present all the facts about the case
- Participate in all hearings, if possible
- Be sure anyone who was directly involved or who witnessed a specific incident or incidents leading to the claimant’s separation participates in any hearings to give testimony (hearsay testimony can be accepted as evidence, but the testimony of an eyewitness is more effective)
- Present any documents pertinent to the issue of the claimant’s separation, such as time cards, payroll records, personnel records, etc.
- Make certain all information you submit in support of your case is accurate

To create a reasonable work environment and an environment in which serious violations of work rules can be substantiated, it is advisable for an employer to:

- Establish a list of reasonable company rules and ask all employees to read and sign it
- Enforce rules uniformly
- In cases of discharge for misconduct, make certain the discharge is for a current act (a list of violations that occurred in the past is, in itself, not sufficient)
- Make warnings about misconduct to an employee clear and to the point; give the employee an opportunity to improve
Services for Employers

IWD offers the following full range of services designed to help employers recruit, train, and develop an individual.

Employer Resources

IWD provides consulting services about the laws governing employment and the workforce. Employers may obtain consultation on Iowa OSHA, tax information, workers’ compensation, UI, and hiring practices. We provide seminars to help on employment and management issues.

IWD will provide appointment and interviews on demand. We will do the preliminary legwork which will help reduce your costs. We can also provide employers with extra office space to conduct initial interviews and screening.

Recruitment

Once employers identify the skills and requirements of the jobs they want to fill, IWD starts looking for the best-qualified applicants. IWD assists employers with handling the details of the options listed below so employers are able to reach a larger number of potential job applicants via the Internet at www.iowaworks.org.

Employers can list their jobs on the IWD website in several different ways and at no cost. A job order can be placed at any local IowaWORKS office across the state or the employer can register and post job orders directly on the website.

Another option available to employers is to use indexing. IWD is the nation’s largest user of this technology, which automatically imports job orders from an employer’s website onto our job bank, www.iowajobs.org. Jobs are then uploaded daily to US.jobs and numerous other web-based job listings. Indexing provides daily updates, eliminates delays and costs related to programming time, and ensures the most recent information is available. Employers do not have to use valuable staff-hours entering the jobs, notifying IWD of openings, and notifying IWD when jobs are filled. IWD will continue to process the job orders to make skill matches and refer qualified candidates. This is a service provided to all employers at no cost.

To find out if your jobs can be indexed – freeing up your staff’s time to do other things – contact your local IowaWORKS office, or email the Workforce Services Division Administrator at Lori.Adams@iwd.iowa.gov.

IWD can link employers through the website with Iowa’s largest job bank, www.iowajobs.org, US.jobs (a nationwide job bank), as well as 10.jobs microsites that are mobile enabled and work on all handheld devices such as smart phones and tablets. IWD also provides numerous regional job banks to local communities and economic development groups.

Screening and Assessment Tools

Our centers offer proficiency testing in typing, 10-key, and data entry to help identify applicants’ skills. This is one way we can help provide a good match between employers’ job requirements and available applicants. Not only does this reduce turnover costs, it also helps employers identify training and development opportunities.

The National Career Readiness Certificate (NCRC) measures a job seeker’s proficiency in reading for information, locating information, and basic mathematics. Job seekers can attain either a bronze, silver, gold or platinum credential based on their test scores. For more information about how to use the NCRC in your workplace, contact your local IowaWORKS office.

Office Proficiency and Assessment Certification (OPAC) is available in our centers. Employers can have IWD personnel test applicants on their skills and abilities in all of the MS Office word processing, spreadsheet, and database applications, including Microsoft Word.
Excel, PowerPoint and Access. For more information about the various OPAC assessments, go to http://opac.com/docs/opac_test_descriptions.pdf.

SKILLED IOWA
Skilled Iowa is a public-private initiative designed to address the middle-skills gap in Iowa. Recent statistics show that 56 percent of Iowa’s current job openings fall within the middle skill range, but only 33 percent of the workforce is actually qualified for these openings. Another 12 percent of Iowa’s job opportunities are considered low-skilled, yet 38 percent of the current workforce has only the skills to fill these openings.

The initiative has several key parts:

- Use of the National Career Readiness Certificate (NCRC) which measures a person’s skills in reading for information, locating information, and applied mathematics. There is no cost to the employer or job seeker to use the NCRC
- Support from Iowa businesses who have signed on member businesses, indicating their preference for job seekers who have attained an NCRC
- Skilled Iowa internships, which are unpaid training opportunities designed to give Veterans, PROMISE JOBS recipients, UI claimants, and others the chance to learn more about Iowa employers, and for those employers to learn more about them
- And, the opportunity for an area to be designated a “Skilled Iowa Community,” meaning the residents and employers have met certain metrics that demonstrate a commitment to economic development and job growth

For more information about Skilled Iowa, including how to become a member business, visit www.skillediowa.org.

ASSISTANCE WITH PLANT CLOSINGS AND LAYOFFS
We assist communities, employers, and employees involved in workforce adjustments with a rapid response team for mass layoffs or plant closings.

Job search workshops, identifying new training opportunities, skills and interest assessments, and registration for UI are some of the services we offer impacted workers.

For more information about employer requirements for both the Federal Worker Adjustment and Retraining Notification (WARN) Act, and the Iowa Layoff Notification Law, go to http://www.iowaworkforce.org/centers/warn/index.html.

LABOR MARKET INFORMATION
Employers can use our data when they are thinking of expanding their business or want to find available labor.

We have information on prevailing wage and benefit packages and the availability of individuals.

FINANCIAL INCENTIVES
Work Opportunity Tax Credit (WOTC) or reimbursement for on-the-job training services can help lessen the risk of hiring new employees. Some eligibility requirements apply.

EMPLOYERS’ COUNCIL OF IOWA
These advisory groups, located in each IWD region, offer no-cost membership and is open to all businesses in the community. Its purpose is to guide IWD’s business focus, address topics of concern to employers, sponsor training initiatives, and assist IWD in meeting critical human resource needs. Visit http://www.iowaworkforce.org/eci/index.html for more information.

FEDERAL BONDING
IWD administers the Federal Bonding Program, sponsored by the US Department of Labor. The program’s fidelity bonds provide insurance guaranteeing job honesty and service as an effective employer incentive for hiring hard-to-place job seekers.

APPRENTICESHIP
IWD partners with the US Department of Labor to promote Apprenticeship opportunities to Iowa employers and workers. For more information about
Apprenticeship, and how to set up a Registered Apprenticeship program at your business, visit our website at www.iowaworkforce.org/apprenticeship.

**IOWAWORKS ACCESS POINTS**

IWD has developed IowaWORKS Access Points across the state offering Iowa employers and job seekers the ability to connect with our Agency’s services. Hosted by a variety of community partners, employers visiting an IowaWORKS Access Point can access job posting links, Labor Market statistics, UI policy, business transition services, entrepreneurial information, skills assessments and tools, and more. To locate the IowaWORKS Access Point nearest you, go to http://www.iowaworkforce.org/accesspoints/.

**IWD FIELD AUDITORS**

IWD field auditors assist area employers in all matters relating to the Iowa UI laws and rules. Field Auditors are located at IWD in Des Moines, IA and IowaWORKS offices around the state. Employers have access to many valuable services at no cost through these centers. Field Auditors establish whether businesses are required, under Iowa law, to pay UI taxes on their employees’ wages. They also audit business accounting records to determine whether wage reporting and tax payments are accurate. Although audits sometime uncover additional tax liability, they frequently bring to light overpayments made by employers resulting in UI tax refunds. Auditors can also provide assistance for proposed changes in business ownerships and mergers. IWD field auditors are located at:

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<th>City</th>
<th>Telephone</th>
<th>Address</th>
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<tr>
<td>Atlantic</td>
<td>712-243-5793</td>
<td>5 W. 7th Street</td>
<td>50022</td>
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<td>Burlington</td>
<td>319-753-1671</td>
<td>Ext. 31409 1000 N Roosevelt Ave</td>
<td>52601</td>
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<tr>
<td>Cedar Rapids</td>
<td>319-365-9474</td>
<td>Ext. 31108 4444 1st Avenue NE</td>
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<td>Davenport</td>
<td>563-445-3250</td>
<td>902 W. Kimberly Road</td>
<td>52806</td>
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<td>Des Moines</td>
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<tr>
<td>Dubuque</td>
<td>563-556-5800</td>
<td>Ext. 125 680 Main Street</td>
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<tr>
<td>Fort Dodge</td>
<td>515-576-0741</td>
<td>Ext. 4 3 Triton Circle</td>
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<tr>
<td>Iowa City</td>
<td>319-351-4268</td>
<td>Ext. 116 1700 S. 1st Avenue</td>
<td>52240</td>
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<tr>
<td>Marshalltown</td>
<td>641-844-6993</td>
<td>3405 S. Center Street</td>
<td>50158</td>
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<tr>
<td>Ottumwa</td>
<td>641-684-6213</td>
<td>15260 Truman Street</td>
<td>52501</td>
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<td>Sioux City</td>
<td>712-233-9032</td>
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<td>Spencer</td>
<td>712-262-1971</td>
<td>Ext. 129 217 W. 5th Street</td>
<td>51301</td>
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<td>Waterloo</td>
<td>319-235-2123</td>
<td>Ext. 320 3420 University Avenue</td>
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<td>Ext. 321 3420 University Avenue</td>
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OTHER RESOURCES

Other State of Iowa agencies have valuable resources available for employers.

Secretary of State
Corporations and Limited Liability Companies (LLC) are common business entities that must be registered with the Iowa Secretary of State (SOS) in order to conduct business within the state. Out of state businesses also have registration requirements in Iowa. Visit www.sos.iowa.gov for detailed requirements. The legal business name registered with IWD must exactly match SOS records.

Department of Revenue and Finance
Employers are responsible for paying other Iowa taxes such as income, sales and use, and withholding to Iowa Department of Revenue. Information and electronic filing instructions for these taxes is available at www.iowa.gov/tax/.

Wage and Hour Division, US Department of Labor
The Wage and Hour Division (WHD) enforces many important programs for employers including but not limited to Federal minimum wage, overtime pay, child labor requirements, misclassification of workers, Fair Labor Standards Act (FSLA) and Family Medical Leave Act (FMLA). The WHD website http://www.dol.gov/whd/foremployers.htm provides an abundance of information for workers, employers, and state and local governments.

Wage and Hour Division, Iowa
State law requires the payment of wages and benefits under company policy or contract. The Wage and Hour Division within the Iowa Department of Labor processes claims relating to unpaid wages, vacation, minimum wage, unauthorized deductions, etc. Electronic forms for claims are available at http://www.iowaworkforce.org/labor/wage.htm. Links to administrative rules relating to wages are also available on the website.

Iowa Economic Development Authority (IDEA)
In Iowa, small businesses represent 97.2 percent of employers. IDEA has resources available to start a new business or expanding business operations in Iowa online at http://www.iowaeconomicdevelopment.com/default.aspx. Iowa has a business climate consistently ranked among the best in the nation making Iowa a very desirable place to conduct business. Did you know that Iowa consistently ranks 2nd among the nation’s lowest cost of doing business?

IDEA also offers services to help you develop a workforce and offers various employee training programs. Interested employers can contact their local community college or email workforce@iowa.gov for program requirements.
QUESTIONS AND ANSWERS

The following questions are most commonly asked about Iowa UI taxes. More detailed information can be found in Chapter 96 of the Code of Iowa and Chapter 871 of the Iowa Administrative Code. More frequently asked questions and answers can be found on the Agency’s home page at www.iowaworkforce.org.

QUESTION
Define “wages” for Iowa UI purposes?

ANSWER
Total wages for Iowa UI purposes: All compensation paid to an employee by the employer, including the cash value of fringe benefits but not including those payments specifically exempted in section 96.19(41) of the Code of Iowa. Taxable wages for Iowa UI purposes: Essentially means the same as total wages until the taxable wage limit is reached on each employee. The limit changes every year and the limit for 2014 is $26,800.00.

QUESTION
Is “total wages” for Iowa UI purposes the same as wages subject to income tax withholding”?

ANSWER
No, there are several differences. Some payments specifically exempted for Iowa UI purposes are subject to income tax withholding and some payments included for Iowa UI purposes are exempted from income withholding. A couple examples include sick pay under a plan which is subject to income tax withholding but not to Iowa UI tax and deferred compensation where an employee’s contribution generally is not subject to income tax withholding but is subject to Iowa UI tax.

QUESTION
Are benefits in a “cafeteria plan” considered wages for Iowa UI purposes?

ANSWER
If the cost of the benefit is deducted from the employee’s pay, it is considered wages (total and taxable) for Iowa UI purposes. In other words, you must report the employee’s pay before the deduction as both total and taxable wages. If the employee can choose cash instead of the employer’s contribution, the cost of the payment is considered to be deducted from the employee’s pay. If the payment into the retirement plan is not deducted from the employee’s pay, it would not be wages, because payments for retirement made by the employer are specifically exempted in section 96.19(41) of the Code of Iowa.

QUESTION
Is the private use of a company car considered wages for Iowa UI purposes?

ANSWER
Yes, it is considered wages (total and taxable), because it is a fringe benefit that is not specifically exempted in section 96.19(41) of the Code of Iowa. The cash value of the private use of a company car must be reported to IWD in the quarter in which the use actually occurred.

QUESTION
Why must I report the value of the private use of a company car quarterly to IWD instead of once a year in the fourth quarter?

ANSWER
There are numerous reasons, including the way UI
benefits are calculated and the mid-year cutoff date for calculating UI tax rates for the following year.

QUESTION
Should exempt employees be included in the Employer’s Contribution & Payroll Report?

ANSWER
No, exempt employees have no wages for UI purposes, so they should be omitted entirely from the quarterly report.

QUESTION
Should exempt payments be included in the Employer’s Contribution & Payroll Report?

ANSWER
No, exempt payments made to otherwise covered employees, such as sick or disability pay, are not considered wages under Iowa law and should be omitted entirely from the quarterly report. Below is a list of payments made by the employer that are specifically exempted from the definition of wages (total and taxable) in section 96.19(41) of the Code of Iowa.

Exempt payments under a specific plan:
- Sick pay (including third-party payments)
- Accident disability
- Medical and hospitalization expense
- Death benefits

Exempt payments without a specific plan:
- Sick pay after six months
- Accident disability after six months
- Medical and hospitalization expense after six months

Exempt payments with or without a specific plan including retirement benefits.

QUESTION
Are tips considered wages for Iowa UI purposes?

ANSWER
Yes, tips reported to the employer are considered wages (total and taxable) for Iowa UI purposes.

QUESTION
When does the taxable wage base change?

ANSWER
The taxable wage base changes each calendar year and employers should be sure to update their computer programs annually. Since Iowa’s taxable wage base is a percentage of the average annual wage paid in the state, it changes every year without legislative action. Employers are notified of the change annually on their Notice of UI Contribution Rate (form 65-5306).
**ADDITIONAL UI CLAIM** — A request filed by a claimant, who has established a benefit year that has not expired, to reopen a UI claim after a period of employment since the filing of claimant’s last UI claim, provided that benefits were not previously exhausted. One or more additional UI claims may be filed during a benefit year.

**APPEAL** — The right of interested parties to challenge a determination on the basis the determination is not legally correct or has been based on incorrect or incomplete facts. All appeals must be in writing, and must be filed within the specified time.

**BASE PERIOD** — The regular base period is the first four of the last five completed calendar quarters preceding the quarter in which the UI claim is filed.

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Base period is the shaded area.

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Effective July 5, 2009 an alternate base period became an option for those individuals who could not qualify using the regular base period. The alternate base period uses the first four completed calendar quarters preceding October 1 through September 30.

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If Claim is Filed in:

Alternate Base Period in shaded area.

Proceeding the quarter in which the UI claim is filed. Example: If you file a new UI claim in October, November, or December (fourth quarter), the alternate base period would be the

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**GLOSSARY**

**BASE PERIOD** — The one-year period following the filing of a valid UI claim.

**CALENDAR QUARTER** — A three-month period ending on March 31, June 30, September 30 or December 31.

**CHARGEBACKS** — Charges to an employer’s account for tax rate computation purposes that represent benefit payments made to former employees.

**CONTINUED UI CLAIMS** — The UI claimant’s weekly certification requesting benefits during the UI claim year.

**COVERED EMPLOYMENT** — Work performed for an employer who is subject to the Iowa Employment Security Law and who pays UI taxes, also referred to as insured employment.

**DEPENDENTS** — Individuals declared or could be declared as dependents on federal income tax forms filed by the UI claimant last year or persons who will be listed as dependents on the claimant’s current federal tax forms. Exception: A claimant’s non-working spouse must not earn more than $120 gross wages in the week prior to the filing of the UI claim. (When both spouses are receiving UI, they cannot claim the same dependents on UI forms.)

**DETERMINATION** — A decision on a request for insured status, a UI claim for benefits, or any UI issue.

**DETERMINATION DATE** — The date a determination is made; also, the date an employing unit is determined to be a liable employer.

**EFFECTIVE DATE (BENEFITS)** — The date the benefit year begins. UI claims always begin on a Sunday. Usually, it is the Sunday of the week in which the UI claim is actually filed.

**EFFECTIVE DATE (EMPLOYER)** — The date an employer must begin reporting wages and paying UI tax on same.

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**EFFECTIVE DATE (EMPLOYER)** — The date an employer must begin reporting wages and paying UI tax on same.
EMPLOYMENT APPEAL BOARD — On appeal, reviews UI benefit decisions made by IWD administrative law judges. Appointed by the governor and confirmed by the Iowa Senate. One member represents employers, one represents employees, and one is a representative of the public. Located in the Department of Inspections and Appeals.

EXPERIENCE RATING — The system by which an employer’s tax rate is adjusted according to employment experience; also referred to as merit rating.

EXTENDED BENEFITS (EB) — A high state unemployment rate will trigger an increase in the maximum duration of claimants’ benefit periods. Claimants then are entitled to an increase in duration of benefits up to 50 percent of regular benefits, or a maximum of 13 additional weeks. All extended benefits are paid for by employers’ taxes. Fifty percent of such benefits are funded through UI contributions and the other 50 percent through the FUTA tax.

FEDERAL UNEMPLOYMENT TAX ACT (FUTA) — Federal UI Law. See Internal Revenue Code, Chapter 23, Sections 3301-3311.

INITIAL UI CLAIM — An application by an unemployed wage earner for a determination of eligibility for UI and computation of weekly and maximum benefit amounts.

LAG QUARTER — The calendar quarter immediately preceding the quarter in which the UI claim is filed.

NEXT SUCCEEDING EMPLOYER — An employer who hires a person who has voluntarily quit or who has been discharged from the prior employment for misconduct.

PART-TIME EMPLOYEE — An individual who normally works in an occupation where services are not required for the customary full-time hours or who, because of personal circumstances, does not work the customary full-time hours.

PREDECESSOR EMPLOYER — An employer who has sold or otherwise transferred the business to another.

RATE COMPUTATION DATE — July 1 of each year. The date established by law for the computation of experience rates.

SEPARATING EMPLOYER — The employer at the time the employee is laid off, discharged, or quits. This may or may not be the base-period employer depending on the period of time the individual has been employed there.

SEVERANCE — When an employer pays a laid off worker for dismissal, termination, or separation and includes wages in lieu of notice. This is 100% deductible.

STAY PAY — When an employer pays a specified sum to an employee after a layoff has been announced. This is not deductible from benefits.

TAXABLE WAGES — That portion of wages on which UI tax is paid. (In 2014, an employer pays UI tax on the first $26,800.00 in wages paid to each insured employee.)

TOTAL PAYROLL — Total wages paid by an employer to all employees for insured work.

VALID UI CLAIM — An application for benefits that meets all the eligibility conditions specified by the law and establishes a benefit year.

WAGE CREDITS — The equivalent of one-third of the claimant’s insured wages within the base period. This figure is credited to the claimant’s account and is a major factor in determining the claimant’s maximum benefit amount. Note: One-half of the claimant’s insured wages in the base period are credited to the account if the claimant’s last employer went out of business or is under EB.

WAGES — All compensation for personal services in cash or other medium unless specifically excluded from the definition of wages in Section 96.19(41) of the Iowa Code.

Most forms and publications can be found on IWD’s website at www.iowaworkforce.org.